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her principal office located in Carson City, Nevada.

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Attorney General

**CATHERINE CORTEZ MASTO** 

statutory authority to seek voidance of actions taken by public bodies and/or seek injunctive

violations of Nevada's Open Meeting Law (OML). NRS 241.037(1). The Attorney General has

Plaintiff herein is the duly elected Attorney General of the State of Nevada with

The Attorney General has statutory authority to investigate and prosecute

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relief against a public body or person, and to require compliance with or prevent violations of the provisions of the OML. NRS 241.037(1).

- 3. This Court has jurisdiction of this civil action pursuant to NRS 241,037(1).
- 4. Injunctive relief may be issued without proof of actual damage or proof of irreparable harm sustained by any person. NRS 241.037(1)(a).
- 5. The Attorney General has authority to investigate and prosecute any violation of Chapter 241 of the Nevada Revised Statutes. NRS 241.039.
- 6 At all times relevant to this Complaint, Defendant Washoe County School District was a public body within the meaning of NRS 241.015(4).
- 7. At all times relevant to this Complaint, Defendants Barbara Clark, John Mayer, Lisa Ruggerio, Dave Aiazzi, and Howard Rosenberg were Trustees of the Washoe County School District.
- 8. The allegations in this Complaint that Defendants violated various provisions of the OML arose in Washoe County, State of Nevada.
- This Complaint was filed within the applicable limitations period in NRS 241.037(3) for a suit to void an action and/or for injunctive relief.

II.

#### **OPEN MEETING LAW**

- 10. A public body "meets" when a quorum of the body is present to deliberate toward a decision or to take action on any matter over which the public body has jurisdiction. supervision, control, or advisory power. NRS 241.015(3)
- 11. All meetings of public bodies must be open and public, and all persons must be permitted to attend any meeting of these public bodies. A meeting that is closed pursuant to a specific statute may only be closed to the extent specified in the statute allowing the meeting to be closed. NRS 241.020(1).

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- 12. NRS 241.031 prohibits a public body from closing a meeting to consider the character, alleged misconduct, or professional competence of a person who is an appointed public officer or who serves at the pleasure of a public body as a chief executive or an administrative officer.
- A public body desiring to close a public meeting must signify its intent by a 13. motion during the open meeting which specifies the nature of the business to be considered and the statutory authority authorizing the closure.
- 14. Written notice of all meetings, whether open or closed, must be given at least three working days before the meeting. NRS 241.020(2). Notice must include the time and place of the meeting and the public body must have received proof of service of the notice. The notice served upon the person must include a list of general topics concerning the person that will be considered by the public body during the closed meeting and if administrative action against the person may be taken following the hearing, the notice must include an informational statement informing the person that administrative action may be taken.
- 15. "There is no statutory exception specifically providing public bodies with the privilege to meet in private just because they have their attorneys present; hence such meetings are prohibited." McKay v. Board of County Commissioners of Douglas County, 103 Nev. 490, 491 (1987).
- 16. In 2001, the Legislature amended NRS 241.015 carving out an exception that allows a "non-meeting" between a public body and its attorney to receive information from the attorney regarding litigation or potential litigation. A public body may not deliberate or take action on matters unrelated to litigation or potential litigation in a "non-meeting." No one besides the public body's attorney or an attorney representing the public body to attend and provide information regarding litigation or potential litigation to the public body.

III.

#### **FACTUAL ALLEGATIONS**

17. On July 22, 2014, the Washoe County School District met at the District office to conduct a workshop and training session that began in the morning concluding at midday.

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The meeting was to continue after lunch, but President Clark called a "legal meeting" (nonmeeting) excluding the public and employees except for the District Counsel and Superintendent Pedro Marinez.

- 18. At a break in the morning session at about 11:00 a.m., President Clark accompanied by Randy Drake, District Counsel, asked Superintendent Pedro Martinez if she could see him in his office. In his office she informed Superintendent Martinez that there was an allegation against him that he was not a Certified Public Accountant.
  - President Clark called a legal meeting (non-meeting: NRS 241.015(b)(3)(2)). 19.
- 20. Trustees met with Superintendent Martinez in a non-meeting on the afternoon of July 22, 2014. Counsel began the meeting by informing the Trustees and Mr. Martinez, that he had investigated an allegation that the Superintendent was not a C.P.A., by gathering information from sources in Illinois, where the Superintendent previously was employed.
- 21. Trustees and the Superintendent discussed the requirements of being a C.P.A. in Illinois in 1992. President Clark stated she was unaware of the difference in holding a certificate and being a licensed C.P.A. Trustees Aiazzi and Ruggerio both indicated that this allegation was a serious matter.
- 22. Superintendent Martinez left the meeting then returned to the Board Room with a document indicating he held a Certified Public Accountant Certificate from the University of Illinois from 1992. The Superintendent left the Trustee meeting and returned to his office.
- 23. After the Superintendent left, the Trustees decided that they would terminate the Superintendent's contract and ask him to resign. Trustees and Counsel then went to the Superintendent's office to tell him they wanted him to resign. When Superintendent Martinez demanded that the Trustees follow separation clauses in his contract the officers left and returned to the meeting with the other Trustees.
- After the Trustees returned to their private meeting room, they decided to offer 24. the Superintendent a deal in exchange for his voluntary resignation and immediate departure.
- 25. Counsel made at least two visits to the Superintendent's office over a period of an hour and a half to two hours. Superintendent Martinez was told the Trustees were willing

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to pay money to secure his immediate departure. They made monetary offers for a voluntary resignation, each of which increased the dollar amount. First it was increased to \$100,000 and then in a second offer to \$200,000. Superintendent Martinez declined all offers.

- 26. Following Superintendent Martinez' rejection of Trustee's demands for voluntary resignation, Chief of Staff Kristen McNeel and Deputy Superintendent Traci Davis were told by the President Barbara Clark that "You no longer report to Pedro. He's no longer your superintendent."
- 27. Superintendent Martinez was in his office standing next to Randy Drake when Traci Davis came to the office. Superintendent Martinez told her that the Board had fired him. Barbara Clark entered the office at that time and told Ms. Davis that she no longer worked for Superintendent Martinez, that he is not your boss. Ms. Davis then left the office.
- 28. Later Kristen McNeel and Traci Davis were summoned to the Superintendent's office where they were again told by President Clark that they did not report to Superintendent Martinez and also that Superintendent Martinez had been relieved of his duties - immediately.
- 29. President Clark addressed the Superintendent's leadership team that same afternoon at about 4:30 in which she told them Superintendent Martinez no longer worked for the District. This message meant he had been fired.
- 30. President Barbara Clark addressed Superintendent Martinez' Leadership team (Deputy Superintendent, Chief of Staff, etc.) at about 4:30 on the afternoon of July 22, 2014. informing them that the Superintendent had been relieved of duties and that his deputy and Chief of Staff would take over the Superintendent's duties. McNeel and Davis and the Leadership team knew that the Trustee's decision was final and permanent.
- 31. Before Superintendent Martinez left the building he asked Kristen McNeel to go to the District's interim police chief's office to tell him not to come to his office to escort him out. Many employees had heard Superintendent Martinez was to be escorted from his office by the District police. He had been fired.
- President Clark, surrounded by several Trustees, held video press conference 32. on July 22, 2014, in which she announced the Superintendent had been relieved of his duties.

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She stated that the decision had been made that day. She was asked what the Board would do for a permanent replacement. She stated that the Trustees would meet shortly to decide whether to do an interim replacement and later decide what their next steps would be. She was asked if she had a candidate in mind; she replied that they had not even begun those discussions.

- 33. On July 23, 2014, President Clark released a statement that an item for the Trustees July 29, 2014, public meeting had been requested so that the Board could consider and take possible action regarding Superintendent Martinez' employment contract with the District.
- On July 25, 2014, President Clark released a statement in which she stated that 34. item 3.01 on the Board's July 29th Board meeting had been pulled, but would be rescheduled in August.
- 35. On July 31, 2014, President Clark released a statement, on advice from outside counsel, that the Board understands that last week's actions may be void under Nevada law, and the Trustees have agreed that last week's events are void. Clark went on to say Martinez should return to work immediately. He returned to work on Friday, August 1, 2014.
- 36. Superintendent Martinez did not receive notice that his character, misconduct or professional competence would be discussed by the Trustees in private. The agenda for the meeting on July 22, 2014 did not have an item describing the matters that were discussed by the Trustees nor did any item inform the public that the Trustees would take action several times in private before eventually firing the Superintendent.<sup>1</sup>

#### **CLAIMS FOR RELIEF**

(All relief available by Law including criminal penalties.) monetary fines as deemed proper by this Court )

37. Plaintiff incorporates by reference, as though fully set forth herein, all of the allegations of Paragraphs 1 to 36.

<sup>&</sup>lt;sup>1</sup> Investigation interview transcripts for each of the Trustees named herein which support the foregoing factual assertions are attached hereto as exhibits.

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- 38. NRS 241.040(4) states in relevant parts: [E]ach member of a public body who attends a meeting of the public body where action is taken in violation of any provision of this chapter, and who participates in such action with knowledge of the violation, is subject to civil penalty in an amount not to exceed \$500.
- 39. The Attorney General has identified six actions that allege the Trustees, and each of them, knowingly and deliberately participated in such actions in violation of the OML. Additionally the Attorney General seeks injunctive relief that will void illegal actions alleged herein to have occurred on July 22, 2014.

#### **COUNT I**

(NRS 241.040(4))

- 40. On July 22, 2014, six Trustees met in private, ostensibly as a "legal meeting" to discuss the recent receipt by Staff of anonymous information that Superintendent Martinez was not a Certified Public Accountant. Legal meetings are non-meetings authorized by NRS 241.015(3)(b)(2) at which a public body may receive information from its attorney regarding litigation or potential litigation.
- 41. Counsel for the Trustees, Randy Drake, explained that he had investigated the informational tip with various state authorities in Illinois and concluded Superintendent Martinez was not a C.P.A.
- 42. Trustees discussed the Superintendent's status as a C.P.A. and accused him of "touting himself as a licensed C.P.A.," inferring he was deliberately hiding the fact he was not a C.P.A. This discussion is prohibited by statute. There was no discussion or deliberation regarding litigation or even potential litigation. Subsequent events demonstrate that it was their discussion that would result in litigation.
- 43. Trustees discussed this matter among themselves finally determining the Superintendent's self-proclaimed status as a licensed C.P.A. was a serious infraction, but still there was no mention of litigation or potential litigation, only that the matter needed to go to a public meeting. Trustees knowingly violated the intent of the non-meeting subsection of the

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definition of "meeting" in NRS 241.015 when they held a personnel session in private to discuss matters unrelated to litigation or potential litigation.

#### **COUNT II**

(NRS 241.040(4))

44. Trustees final determination to take the matter to a public meeting was action concerning Superintendent's character, alleged misconduct and professional competence. This action under the guise of a "legal meeting" with Superintendent Martinez present violated fundamental notice and agenda provisions of NRS 241.033(1),(2) and NRS 241.031(1).

#### **COUNT III**

(NRS 241.040(4))

45. Superintendent Martinez was asked to attend the "legal meeting." His presence in a legal meeting is prohibited by statute. NRS 241.015(3)(b)(2). The enactment of authority for a "non-meeting" to receive information from the District's attorney and to deliberate on that information does not allow the public body to consider personnel matters. The presence of the Superintendent and discussion of his legal status as a Certified Public Accountant is a serious and knowing violation of the public trust.

#### **COUNT IV**

(NRS 241.040(4))

46. At some point during the Trustee's private meeting to discuss anonymous information regarding Superintendent Martinez C.P.A. status, the Trustees decided to terminate the Superintendent's contract with the District. After returning to their Board Room the Trustees, and each of them, decided to go back and negotiate his resignation. Their decision constituted action in violation of NRS 241.020. Trustees took action without notice and agenda. "Action" includes commitments or promises among the members of a public body as well as formal votes.

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# 100 N. Carson Street Carson City, Nevada 89701-4717

#### **COUNT V**

(NRS 241.040(4))

47. Counsel Randy Drake carried the first offer in the amount of \$100,000 from the Trustees to Superintendent Martinez in his office. The first offer by the Trustees was made after discussion and deliberation of the least amount that would secure the Superintendent's voluntary resignation. The presentation of the first offer to Superintendent Martinez was action that violated NRS 241.020.

#### **COUNT VI**

(NRS 241.040(4))

48. Trustees made one more offer of \$200,000 after two hours of haggling and deliberation. Trustees informed Superintendent Martinez that they wanted him out and were upping the offer to \$200,000 for him to leave. This offer stands separately from the first offer and is the result of further deliberation and discussion by the Trustees. As presented to Superintendent Martinez, it was yet another action that violated NRS 241.020.

#### **COUNT VII**

(Injunctive Relief; NRS.241.037)

49. NRS 241.036 states that "The action of any public body taken in violation of any provision of this chapter is void." Furthermore, injunctive relief may be issued without proof of actual damages or other irreparable harm sustained by any person." NRS 241.037(1). The Attorney General seeks injunctive relief from this Court declaring that the actions described in this compliant and as further set out in the Claims for Relief were and are void ab initio.

#### WHEREFORE, THE PLAINTIFF PRAYS FOR RELIEF AS FOLLOWS:

- 1. That this Court find that the Defendant Washoe County School District is a public body within the meaning of NRS 241.015(4);
- 2. That this Court find that the seven named Trustees knowingly violated the OML's prohibition against meeting in private to discuss the termination of Superintendent Pedro Martinez.

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- 3. That this Court find that each named Trustee knowingly participated and took action in private with the goal of terminating Superintendent Martinez contract in violation of the OML.
- 4. That this court fine each Trustee up to \$500.00 per count for deliberate and knowing violations of the OML. NRS 241.040(4).
- 5. That this Court find that Board President Clark, before calling a legal meeting. did not determine whether the discussion of Superintendent Martinez' legal status as a Certified Public Accountant. and subsequent deliberation towards termination of Superintendent Martinez' contract. authorized was by "legal meetina." NRS 241.015(3)(b)(2).
- 6. That the Court find that the Trustees met in private on July 22, to deliberate and/or make the decision to terminate the employment of WSCD Superintendent of Schools Pedro Martinez.
- 7. That the Court find that six Trustees deliberated in private without benefit of notice or agenda on July 22, 2014.
- 8. That this Court find that the Trustees violated NRS 241.031, when on July 22, 2014 six Trustees, following private deliberations in which the Trustees deliberated on Superintendent Martinez' professional competence, character, and misconduct as related to the Superintendent's status as a Certified Public Accountant, took action - whether by consensus or vote - and made two financial offers to Superintendent Martinez to voluntarily resign.
- 9. That this Court find Trustees' private deliberations, discussions, and actions on July 22, 2014, authorizing a negotiation with Superintendent Martinez to voluntarily resign constituted action in violation of the NRS 241.020 and is void.
- 10. That the Trustees' private meeting on July 22, 2014, violated the OML's prohibition against closure of public meetings in the absence of specific statutory authority.
- 11. That this Court otherwise grant Plaintiff such further and other relief as is just and appropriate under the circumstances.

100 N. Carson Street Carson City, Nevada 89701-4717

Attorney General's Office

**AFFIRMATION PURSUANT TO NRS 233B.030** 

The undersigned does hereby affirm that the preceding COMPLAINT UNDER NRS 241.037 filed in the First Judicial District Court of the State of Nevada does not contain the social security number of any person.

DATED this \_\_\_\_\_\_ day of September, 2014.

CATHERINE CORTEZ MASTO Attorney General

By:

Senior Deputy Attorney General Bureau of Government Affairs

Open Meeting Law (775) 684-1230

## Nevada Office of the Attorney General 100 North Carson Street Carson City, NV 89701-4717

### **INDEX OF EXHIBITS**

Exhibit No.	Exhibit Description	Pages
1	Transcript – Interview of Barbara Clark,	45
	August 5, 2014	
2	Transcript – Interview of Pedro Martinez,	48
	July 28, 2014	
3	Transcript – Interview of Tracy Davis,	29
	July 31, 2014	
4	Transcript – Interview of Barbara McLaury,	39
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9	Transcript – Interview of Kristin McNeel,	25
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